

117TH CONGRESS  
2D SESSION

# H. R. 6448

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IN THE SENATE OF THE UNITED STATES

SEPTEMBER 27, 2022

Received

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## AN ACT

To direct the Director of the Office of Community Oriented Policing Services of the Department of Justice to carry out a grant program to provide assistance to police departments with fewer than 200 law enforcement officers, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

1   **SECTION 1. SHORT TITLE.**

2       This Act may be cited as the “Invest to Protect Act  
3   of 2022”.

4   **SEC. 2. GRANT PROGRAM.**

5       (a) **DEFINITIONS.**—In this Act:

6               (1) **DE-ESCALATION TRAINING.**—The term “de-  
7   escalation training” means training relating to tak-  
8   ing action or communicating verbally or non-verbally  
9   during a potential force encounter in an attempt to  
10   stabilize the situation so that more time, options,  
11   and resources can be called upon to minimize the  
12   need for the use of force and increase the likelihood  
13   of voluntary compliance, including persuasion, warn-  
14   ings, creating space, use of physical barriers, slowing  
15   down the pace of an incident, and requesting addi-  
16   tional resources.

17               (2) **DIRECTOR.**—The term “Director” means  
18   the Director of the Office.

19               (3) **ELIGIBLE LOCAL GOVERNMENT.**—The term  
20   “eligible local government” means—

21                       (A) a county, municipality, town, township,  
22   village, parish, borough, or other unit of general  
23   government below the State level that employs  
24   fewer than 125 law enforcement officers; or

25                       (B) a Tribal government that employs  
26   fewer than 125 law enforcement officers.

1                             (4) LAW ENFORCEMENT OFFICER.—The term  
2         “law enforcement officer” has the meaning given the  
3         term “career law enforcement officer” in section  
4         1709 of title I the Omnibus Crime Control and Safe  
5         Streets Act of 1968 (34 U.S.C. 10389).

6                             (5) OFFICE.—The term “Office” means the Of-  
7         fice of Community Oriented Policing Services of the  
8         Department of Justice.

9                             (b) ESTABLISHMENT.—There is established within  
10      the Office a grant program to—

11                             (1) provide training and access to mental health  
12      resources to local law enforcement officers; and

13                             (2) improve the recruitment and retention of  
14      local law enforcement officers.

15                             (c) AUTHORITY.—Not later than 120 days after the  
16      date of enactment of this Act, the Director shall award  
17      grants to eligible local governments as a part of the grant  
18      program established under subsection (b).

19                             (d) APPLICATIONS.—

20                             (1) BARRIERS.—The Attorney General shall de-  
21      termine what barriers exist to establishing a stream-  
22      lined application process for grants under this sec-  
23      tion.

24                             (2) REPORT.—

1                             (A) IN GENERAL.—Not later than 60 days  
2                             after the date of enactment of this Act, the At-  
3                             torney General shall submit to Congress a re-  
4                             port that includes a plan to execute a streamlined  
5                             application process for grants under this  
6                             section under which an eligible local government  
7                             seeking a grant under this section can reason-  
8                             ably complete the application in not more than  
9                             2 hours.

10                            (B) CONTENTS OF PLAN.—The plan re-  
11                             quired under subparagraph (A) may include a  
12                             plan for—

13                                 (i) proactively providing eligible local  
14                             governments seeking a grant under this  
15                             section with information on the data such  
16                             eligible local governments will need to pre-  
17                             pare before beginning the grant applica-  
18                             tion; and

19                                 (ii) ensuring technical assistance is  
20                             available for eligible local governments  
21                             seeking a grant under this section before  
22                             and during the grant application process,  
23                             including through dedicated liaisons within  
24                             the Office.

1                             (3) APPLICATIONS.—In selecting eligible local  
2 governments to receive grants under this section, the  
3 Director shall use the streamlined application proc-  
4 ess described in paragraph (2)(A).

5                             (4) PREFERENCE.—The Attorney General may  
6 give preference to applicants who specify in their ap-  
7 plications that grant amounts will be used for the el-  
8 igible activities set forth in paragraphs (1), (2), (3),  
9 (4), (9), and (10) of subsection (e).

10                           (e) ELIGIBLE ACTIVITIES.—An eligible local govern-  
11 ment that receives a grant under this section may use  
12 amounts from the grant only for—

13                             (1) de-escalation training for law enforcement  
14 officers;

15                             (2) victim-centered training for law enforcement  
16 officers in handling situations of domestic violence;

17                             (3) evidence-based law enforcement safety  
18 training for response to calls for service involving—

19                                 (A) persons with substance use disorders;

20                                 (B) persons with mental health needs;

21                                 (C) veterans;

22                                 (D) persons with disabilities;

23                                 (E) vulnerable youth;

24                                 (F) persons who are victims of domestic vi-  
25 olence, sexual assault, or trafficking; and

1                         (G) persons experiencing homelessness or  
2                         living in poverty;

3                         (4) the offsetting of overtime costs associated  
4                         with scheduling issues relating to the participation  
5                         of a law enforcement officer in the training de-  
6                         scribed in paragraphs (1) through (3), (9) and (10);

7                         (5) a signing bonus for a law enforcement offi-  
8                         cer in an amount determined by the eligible local  
9                         government;

10                         (6) a retention bonus for a law enforcement of-  
11                         ficer—

12                         (A) in an amount determined by the eligi-  
13                         ble local government that does not exceed 20  
14                         percent of the salary of the law enforcement of-  
15                         ficer; and

16                         (B) who—

17                         (i) has been employed at the law en-  
18                         forcement agency for not fewer than 5  
19                         years;

20                         (ii) has not been found by an internal  
21                         investigation to have engaged in serious  
22                         misconduct; and

23                         (iii) commits to remain with the law  
24                         enforcement agency for a minimum 3 years  
25                         from the time of receipt of the bonus;

1                         (7) a stipend for the graduate education of law  
2 enforcement officers in the area of mental health,  
3 public health, or social work, which shall not exceed  
4 the lesser of—

5                             (A) \$10,000; or

6                             (B) the amount the law enforcement offi-  
7 cer pays towards such graduate education;

8                         (8) providing access to patient-centered behav-  
9 ioral health services for law enforcement officers,  
10 which may include resources for risk assessments,  
11 evidence-based, trauma-informed care to treat post-  
12 traumatic stress disorder or acute stress disorder,  
13 peer support and counselor services and family sup-  
14 ports, and the promotion of improved access to high  
15 quality mental health care through telehealth;

16                         (9) implementation of evidence-based best prac-  
17 tices and training on the use of lethal and nonlethal  
18 force;

19                         (10) implementation of evidence-based best  
20 practices and training on the duty of care and the  
21 duty to intervene; and

22                         (11) data collection for police practices regard-  
23 ing officer and community safety.

24                         (f) REPORTING REQUIREMENTS FOR GRANT RECIPI-  
25 ENTS.—

1                   (1) IN GENERAL.—The Director shall establish  
2 reporting requirements for eligible local government  
3 that receive a grant under this section in order to  
4 assist with the evaluation by the Office of the pro-  
5 gram established under this section.

6                   (2) CONSIDERATIONS.—In establishing any re-  
7 quirements under paragraph (1), the Director shall  
8 consider the capacity of law enforcement agencies  
9 with fewer than 125 officers to collect and report in-  
10 formation.

11                 (g) DISCLOSURE OF OFFICER RECRUITMENT AND  
12 RETENTION BONUSES.—

13                 (1) IN GENERAL.—Not later than 60 days after  
14 the date on which an eligible local government that  
15 receives a grant under this section awards a signing  
16 or retention bonus described in paragraph (5) or (6)  
17 of subsection (e), the eligible local government shall  
18 disclose to the Director and make publicly available  
19 on a website of the eligible local government the  
20 amount of such bonus.

21                 (2) REPORT.—The Attorney General shall sub-  
22 mit to the appropriate congressional committees an  
23 annual report that includes each signing or retention  
24 bonus disclosed under paragraph (1) during the pre-  
25 ceding year.

1       (h) GRANT ACCOUNTABILITY.—All grants awarded  
2 by the Director under this section shall be subject to the  
3 following accountability provisions:

4              (1) AUDIT REQUIREMENT.—

5                  (A) DEFINITION.—In this paragraph, the  
6 term “unresolved audit finding” means a find-  
7 ing in the final audit report of the Inspector  
8 General of the Department of Justice that the  
9 audited grantee has used grant funds for an  
10 unauthorized expenditure or otherwise unallow-  
11 able cost that is not closed or resolved within  
12 12 months from the date when the final audit  
13 report is issued.

14                  (B) AUDITS.—Beginning in the first fiscal  
15 year beginning after the date of enactment of  
16 this subsection, and in each fiscal year there-  
17 after, the Inspector General of the Department  
18 of Justice shall conduct audits of recipients of  
19 grants under this section to prevent waste,  
20 fraud, and abuse of funds by grantees. The In-  
21 spector General of the Department of Justice  
22 shall determine the appropriate number of  
23 grantees to be audited each year.

24                  (C) MANDATORY EXCLUSION.—A recipient  
25 of grant funds under this section that is found

1           to have an unresolved audit finding shall not be  
2           eligible to receive grant funds under this section  
3           during the first 3 fiscal years beginning after  
4           the end of the 12-month period described in  
5           subparagraph (A).

6           (D) REIMBURSEMENT.—If an eligible local  
7           government is awarded grant funds under this  
8           section during the 3-fiscal-year period during  
9           which the eligible local government is barred  
10          from receiving grants under subparagraph (C),  
11          the Attorney General shall—

12                 (i) deposit an amount equal to the  
13                 amount of the grant funds that were im-  
14                 properly awarded to the grantee into the  
15                 General Fund of the Treasury; and

16                 (ii) seek to recoup the costs of the re-  
17                 payment to the fund from the grant recipi-  
18                 ent that was erroneously awarded grant  
19                 funds.

20           (2) ANNUAL CERTIFICATION.—Beginning in the  
21           fiscal year during which audits commence under  
22           paragraph (1)(B), the Attorney General shall submit  
23           to the Committee on the Judiciary and the Com-  
24           mittee on Appropriations of the Senate and the  
25           Committee on the Judiciary and the Committee on

1 Appropriations of the House of Representatives an  
2 annual certification—

3 (A) indicating whether—

4 (i) all audits issued by the Office of  
5 the Inspector General of the Department  
6 of Justice under paragraph (1) have been  
7 completed and reviewed by the appropriate  
8 Assistant Attorney General or Director;

9 (ii) all mandatory exclusions required  
10 under paragraph (1)(C) have been issued;  
11 and

12 (iii) all reimbursements required  
13 under paragraph (1)(E) have been made;  
14 and

15 (B) that includes a list of any grant recipi-  
16 ents excluded under paragraph (1) from the  
17 previous year.

18 (i) PROGRAM EVALUATION.—The Attorney General  
19 shall, on an annual basis, conduct analyses of the informa-  
20 tion provided by grant recipients pursuant to subsection  
21 (f) to evaluate the efficacy of training programs funded  
22 through the grant program established by this Act in re-  
23 ducing the incidence of use of force by the law enforcement  
24 agency.

25 (j) PREVENTING DUPLICATIVE GRANTS.—

1                         (1) IN GENERAL.—Before the Director awards  
2                         a grant to an eligible local government under this  
3                         section, the Attorney General shall compare poten-  
4                         tial grant awards with other grants awarded by the  
5                         Attorney General to determine if grant awards are  
6                         or have been awarded for a similar purpose.

7                         (2) REPORT.—If the Attorney General awards  
8                         grants to the same applicant for a similar purpose,  
9                         whether through the grant program established by  
10                        this Act or other grant programs provided by the  
11                        Department of Justice, the Attorney General shall  
12                        submit to the Committee on the Judiciary of the  
13                        Senate and the Committee on the Judiciary of the  
14                        House of Representatives a report that includes—

15                         (A) a list of all such grants awarded, in-  
16                         cluding the total dollar amount of any such  
17                         grants awarded; and

18                         (B) the reason the Attorney General  
19                         awarded multiple grants to the same applicant  
20                         for a similar purpose.

21                         (k) FUNDING.—

22                         (1) IN GENERAL.—There is authorized to be  
23                         appropriated \$60,000,000 for each of fiscal years  
24                         2023 through 2027 to carry out the grant program  
25                         under this section.

1                             (2) LIMITATION.—In carrying out this section  
2       for a fiscal year, if the amounts made available in  
3       appropriations Acts for that fiscal year is not less  
4       than the amount authorized to be appropriated  
5       under paragraph (1), the Director shall use not less  
6       than 20 percent of such amounts in that fiscal year  
7       for grants under this section to eligible local govern-  
8       ments that will use the grants to carry out one or  
9       more of the eligible activities set forth in paragraphs  
10      (1), (2), (3), (4), (9), and (10) of subsection (e).

Passed the House of Representatives September 22,  
2022.

Attest:                             CHERYL L. JOHNSON,  
*Clerk.*

By KEVIN F. McCUMBER,  
*Deputy Clerk.*